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Message Text

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NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 SAJ-01

IO-11 EB-07 ACDA-05 TRSE-00 SAM-01 DHA-02 DLOS-04

OFA-01 /091 W
---------- 018329
R 161701Z JAN 76
FM AMEMBASSY COPENHAGEN
TO SECSTATE WASHDC 2075
INFO AMEMBASSY ANKARA
AMEMBASSY ATHENS
AMEMBASSY BONN
AMEMBASSY BRUSSELS
AMEMBASSY LISBON
AMEMBASSY LONDON
AMEMBASSY LUXEMBOURG
AMEMBASSY OSLO
AMEMBASSY OTTAWA
AMEMBASSY PARIS
AMEMBASSY REYKJAVIK
AMEMBASSY ROME
AMEMBASSY THE HAGUE
USMISSION NATO
AMEMBASSY DUBLIN
AMEMBASSY HELSINKI
AMEMBASSY STOCKHOLM
USMISSION EC BRUSSELS

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E.O. 11652: N/A
TAGS: PFOR, DA
SUBJECT: GOVERNMENT PRESENTS FOREIGN POLICY STATEMENT

SUMMARY. YESTERDAY, JANUARY 15, FOLKETING HELD ONE OF ITS
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PERIODIC FULL-BLOWN DEBATES ON DANISH FOREGIN POLICY. BY

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CHOICE OF FONMIN K.B. ANDERSEN, THE DEBATE WAS LIMITED
TO THE FOREIGN POLICY OF DENMARK AS A MEMBER OF THE EURO-
PEAN COMMUNITY. ALTHOUGH THE HALLOWED FOUR PILLARS OF DANISH
FOREIGN POLICY, THE NORDIC TIES, THE UN, NATO, AND THE EC,
ON THE SURFACE RETAIN EQUAL COSMETIC WEIGHT, THE DEBATE ALSO
DEMONSTRATED THAT NOT ONLY THE GOVERNING SOCIAL DEMOCRATS,
BUT A LARGE MAJORITY IN THE FOLKETING, ARE MORE THAN WILLING
TO ACCORD THE EC PILLAR RANK AS PRIMUS INTER PARES.
DISAGREEMENT WITH TINDEMANS' CONCEPT OF EC COOPERATION
ON SECURITY POLICY WAS VOICED "SO AS NOT TO SPLIT OR
WEAKEN THE ATLANTIC ALLIANCE". BUT THERE IS GROWING
APPRECIATION FOR OTHER THAN ECONOMIC ADVANTAGES OF EEC
MEMBERSHIP. END SUMMARY.

1. THE DANISH FOLKETING HELD ONE OF ITS RECURRING DEBATES
ON DANISH FOREIGN POLICY ON JANUARY 15. ALTHOUGH NORMALLY
A DEBATE THAT TOURS THE WHOLE HORIZON, FOREIGN MINISTER
K. B. ANDERSEN CHOSE TO LIMIT HIS OPENING STATEMENT TO
"DANISH FOREIGN POLICY AS A MEMBER OF THE EUROPEAN COM-
MUNITY". NOT BECAUSE OF THE RECENT PUBLICATION OF BELGIAN
PRIME MINISTER TINDEMANS' REPORT ON THE EUROPEAN UNION,
ANDERSEN EXPLAINED, BUT BECAUSE HE SAW DANISH EC MEMBER-
SHIP AS THE MOST ESSENTIAL NEW FEATURE OF DANISH FOREIGN POLICY.

2. ANDERSEN SAID THAT ON THE BAIS OF THE LUXEMBOURG REPORT
OF 1970, FOREIGN POLICY COOPERATION HAD BEEN ENHANCED, QUANTITATIVELY
AS WELL AS QUALITATIVELY, A DEVELOPMENT WELCOMED BY THE GOVT.
HE SAW COOPERATION AMONG THE NINE AS HAVING PROGRESSED
IN A QUITE NATURAL MANNER, GRADUALLY AND HARMONIOUSLY
AND SAID "WE BELIEVE IT IS STRONGER IF NO ATTEMPT IS MADE TO
PUSH IT". HE FOUND IT EQUALLY NATURAL FOR DENMARK "TO
TAKE UP FOREIGN POLICY QUESTIONS NOT IN A NATIONAL
BUT IN A EUROPEAN CONTEXT". HE RECOGNIZED THE PROBLEM
THAT NOT ALL EUROPEAN NATIONS WERE MEMBERS OF THE EC,
BUT SUGGESTED THAT THE COUNCIL OF EUROPE COULD BE A FORUM
FOR TALKS WITH THE OTHER COUNTRIES OF EUROPE.

3. ANDERSEN SAID THAT ONE AREA IN WHICH EEC COOPERATION
HAD SHOWN THE GREATEST RESULT WAS IN THE PROCESS OF DETENTE:
"I THINK IT WAS DUE IN LARGE PART TO (THE NINE),...THAT WE
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MANAGED TO HAVE REFLECTED IN THE FINAL ACT (OF THE CSCE)
WESTERN DEMOCRATIC VALUES TO WHICH WE DANES ATTACH PARA-
MOUNT IMPORTANCE". HE WARNED, HOWEVER, AGAINST HOPING
THAT THE EAST-WEST SITUATION WOULD CHANGE OVERNIGHT: "WE
MUST REALIZE THAT IN ANOTHER 18 MONTHS REPRESENTATIVES OF
THE 35 NATIONS WILL MEET IN BELGRADE, AT THE SUGGESTION OF
DENMARK, TO TAKE STOCK AND WORK OUT STRATEGY FOR FURTHER
PROGRESS".

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4. TURNING TO THE IBERIAN PENINSULA, ANDERSEN SAID HE WOULD WELCOME BOTH PORTUGAL AND SPAIN AS MEMBERS OF THE FAMILY OF EUROPE, PROVIDED, HOWEVER, THEY WERE DEMOCRATIC NATIONS. THIS VIEW, HE STATED, IS IN COMPLETE ACCORD WITH THE DECISIONS OF THE COPENHAGEN SUMMIT OF DECEMBER 1973 ON "THE EUROPEAN IDENTITY", WHICH STATED THAT THE COMMUNITY WOULD BE OPEN TO OTHER EUROPEAN NATIONS DEDICATED TO THE SAME IDEALS AND OBJECTIVES AS THE NINE.

5. DANISH MIDDLE EAST POLICY WAS ONCE AGAIN POSED AS RESTING COMPLETELY ON SECURITY COUNCIL RESOLUTIONS 242 AND 338, AND ANDERSEN CONTINUED: "IT IS IMPOSSIBLE TODAY TO SAY WITH CERTAINTY WHETHER THE NEXT STEP IN DEVELOPMENTS IN THE (MIDDLE EAST) WILL BE A NEW PARTIAL AGREEMENT OR WHETHER EFFORTS SHOULD RATHER BE CONCENTRATED ON MULTILATERAL NEGOTIATIONS FOR AN OVERALL PEACE SETTLEMENT IN THE FRAMEWORK OF OR IN CONJUNCTION WITH THE GENEVA TALKS". CURRENT TALKS IN THE SECURITY COUNCIL MIGHT PROVIDE THE ANSWER, HE SPECULATED, AND ADDED: "TOGETHER WITH OUR EC PARTNERS WE MAY BE ABLE TO CONTRIBUTE TO THE CREATION OF CONFIDENCE AND UNDERSTANDING AMONG THE PARTIES. ...DENMARK CONSIDERS

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IT OF GREAT IMPORTANCE TO MAINTAIN AND PROMOTE GOOD
RELATIONS WITH ALL THE COUNTRIES OF THE MIDDLE EAST."

6. THE VALUE OF EC COOPERATION WAS EMPHASIZED
AGAIN IN THE REMARKS ON THE UN AND ON THE THIRD WORLD.
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"THE SEVENTH SPECIAL SESSION OF THE UN AND THE 30TH GENERAL
ASSEMBLY BORE OUT VERY CLEARLY THAT THE NINE, WHEN ACTING
IN COMMON, EXERTED QUITE A CONSIDERABLE INFLUENCE. MOD-
ERATE COUNTRIES OF THE THIRD WORLD ATTACH WEIGHT TO THAT
INFLUENCE BECAUSE THEY REALIZE THAT THERE IS A WILL TO ACTION
BEHIND THE WORDS", FONMIN ANDERSEN ARGUED. ON THE FUTURE
OF DANISH PARTICIPATION IN THE UN, HE COMMENTED: "IT
GOES WITHOUT SAYING THAT DENMARK WILL CONTINUE TO TAKE
PART IN THE FIGHT AGAINST RACIAL DISCRIMINATION, BUT THE
MOST DEPLORABLE UN RESOLUTION TO EQUATE ZIONISM WITH
RACISM MAKES IT IMPOSSIBLE FOR US TODAY TO SAY TO WHAT
EXTENT WE CAN TAKE PART IN THE WORK OF THE UNITED NATIONS
WITH REGARD TO RACIAL DISCRIMINATION. WE WILL HAVE TO
TREAT EACH CASE ON ITS MERITS."

7. ANDERSEN POINTED OUT THAT THE UN CONFERENCE ON THE LAW
OF THE SEA IN NEW YORK IN MARCH MIGHT POSE A PROBLEM
FOR DENMARK. HE SAID: "ECONOMIC ZONES (OF 200NAUTICAL
MILES) ARE IN LINE WITH THE INTERESTS OF THE FAEROES AND
GREENLAND. BUT IT IS NO SECRET THAT THEY COULD HAVE A
DETRIMENTAL EFFECT ON PARTS OF DANISH ECONOMIC LIFE, NOTABLY
FISHERIES". THIS PROBLEM ALSO, HE SAID, IS BEING CON-
SIDERED WITHIN THE EC.

8. IN CONCLUSION, K. B. ANDERSEN DEALT WITH THE TINDEMANS'
REPORT, AND REITERATED THE COMMENT ALREADY MADE BY

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PRIME MINISTER ANKER JORGENSEN THAT TINDEMANS' WISH TO
PRESERVE AND REINFORCE EUROPEAN COOPERATION ENJOYS BROAD
SUPPORT IN DENMARK, ALTHOUGH THE REPORT DOES CONTAIN
ELEMENTS WHICH DENMARK WILL LOOK UPON WITH SOME SCEPTI-
CISM AND POINTS WITH WHICH DENMARK DISAGREES. HE FURTHER
SUGGESTED THAT FROM ALL HE HAD SAID, IT WOULD APPEAR THAT
THE DANISH GOVT FINDS THE COOPERATION OF THE NINE IN THE
FIELD OF FOREIGN POLICY EXTREMELY VALUABLE AND IS READY TO
ASSIST IN EXPANDING IT, EXCEPT IN THE FIELD OF MILITARY POLICY.
"IT REMAINS OUR WISH THAT QUESTIONS OF MILITARY POLICY BE
DISCUSSED IN THE ATLANTIC ALLIANCE. WE DO NOT WANT TO
LEND A HAND TO A SPLIT AND, IN CONSEQUENCE, TO A
WEAKENING OF THE ALLIANCE TO WHICH AN EC MILITARY POLICY CLUB
WITHIN THE ALLIANCE COULD GIVE RISE."

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9. COMMENT: ANDERSEN PROVIDED LITTLE NEW INFORMATION
ABOUT DANISH FOREIGN POLICY. HIS EMPHASIS,
HOWEVER, ON THE IMPORTANCE OF DENMARK'S EC RELATIONSHIP
IS OF INTEREST. THIS INDICATES THAT SOCIAL DEMOCRATS ARE
MOVING CAREFULLY BUT STEADILY AWAY FROM THE RESERVATIONS
THEY VOICED WHEN THEY LED DENMARK INTO THE EC AT WHICH TIME
THEY EMPHASIZED ALMOST ENTIRELY THE ADVANTAGES OF ECONOMIC
ASSOCIATION. NOW, IT IS CLEAR, THERE IS A GROWING APPRE-
CIATION OF OTHER ASPECTS OF MEMBERSHIP IN THE EEC, NOT
ONLY BY THE SDP, BUT BY A WIDENING MAJORITY OF
FOLKETING MEMBERS OF OTHER PARTIES ALSO.
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